

MINUTES

Ordinary Council Meeting

Held in Council Chambers Corner King & Barrack Street's, Merredin Tuesday 20 December 2016



Common Acronyms Used in this Document		
WEROC	Wheatbelt East Regional Organisation of Councils	
GECZ	GECZ Great Eastern Country Zone	
WALGA	/ALGA Western Australian Local Government Association	
CEACA	EACA Central East Aged Care Alliance	
CEO	Chief Executive Officer	
DCEO	Deputy CEO	
EMDS	Executive Manager of Development Services	
EMES	Executive Manager of Engineering Services	
EMCS	Executive Manager of Corporate Services	
EA	Executive Assistant to CEO	
LPS	Local Planning Scheme	
LGIS	Local Government Insurance Services	
SRP	Strategic Resource Plan	
СВР	Corporate Business Plan	
CSP	Community Strategic Plan	
MRCLC	Merredin Regional Community and Leisure Centre	
CWVC	Central Wheatbelt Visitors Centre	
MoU	Memorandum of Understanding	

	Table of Contents		
1.	Official Opening		
2.	Record of Attendance / Apologies and Leave of Absence		
3.	Public Question Time		
4.	Disclosure of Interest		
5.	Applications for Leave of Absence		
6.	Petitions and Presentations		
7.	Confirmation of Minutes of the Previous Meeting		
7.1	Ordinary Council Meeting held on 15 November 2016		
8.	Announcements by the Person Presiding without discussion		
9.	Matters for which the Meeting may be closed to the public		
19.1	Merredin Regional Community and Leisure Centre - Gymnasium Development Proposal		
10.	Receipt of Minutes of Committee Meetings		
10.1	GECZ Executive Meeting held on 10 November 2016		
10.1 10.2			
	GECZ Executive Meeting held on 10 November 2016		
10.2 10.3	GECZ Executive Meeting held on 10 November 2016 WEROC Council Meeting held on 30 November 2016 GECZ Meeting held on 1 December 2016		
10.2	GECZ Executive Meeting held on 10 November 2016 WEROC Council Meeting held on 30 November 2016		
10.2 10.3 10.4	GECZ Executive Meeting held on 10 November 2016WEROC Council Meeting held on 30 November 2016GECZ Meeting held on 1 December 2016Audit Committee Meeting held on 20 December 2016Recommendations from Committee Meetings for Council		
10.2 10.3 10.4 11.	GECZ Executive Meeting held on 10 November 2016 WEROC Council Meeting held on 30 November 2016 GECZ Meeting held on 1 December 2016 Audit Committee Meeting held on 20 December 2016 Recommendations from Committee Meetings for Council consideration Recommendations from the Audit Committee Meeting held on 20		
10.2 10.3 10.4 11. 11.1	GECZ Executive Meeting held on 10 November 2016 WEROC Council Meeting held on 30 November 2016 GECZ Meeting held on 1 December 2016 Audit Committee Meeting held on 20 December 2016 Recommendations from Committee Meetings for Council consideration Recommendations from the Audit Committee Meeting held on 20 December 2016		
 10.2 10.3 10.4 11. 11.1 12. 	GECZ Executive Meeting held on 10 November 2016 WEROC Council Meeting held on 30 November 2016 GECZ Meeting held on 1 December 2016 Audit Committee Meeting held on 20 December 2016 Recommendations from Committee Meetings for Council consideration Recommendations from the Audit Committee Meeting held on 20 December 2016 Officer's Reports – Development Services		
 10.2 10.3 10.4 11.1 11.1 12.1 	GECZ Executive Meeting held on 10 November 2016 WEROC Council Meeting held on 30 November 2016 GECZ Meeting held on 1 December 2016 Audit Committee Meeting held on 20 December 2016 Recommendations from Committee Meetings for Council consideration Recommendations from the Audit Committee Meeting held on 20 December 2016 Officer's Reports – Development Services Endorsement of Water Corporation Recycled Water Supply Agreement		

13.	Officer's Reports – Engineering Services	
13.1	Policy Manual Review – Policy 2.20 Drugs and Alcohol	
14.	Officer's Reports – Corporate and Community Services	
14.1	List of Accounts Paid	
14.2	Statement of Financial Activity	
14.3	<u>Integrated Planning and Reporting – Quarterly Monitoring Review</u> <u>November 2016</u>	
15.	Officer's Reports – Administration	
15.1	Policy Manual Review – Members of Council	
15.2	Delegations Register Review	
15.3	Policy Manual Review – Tenders, Purchasing and Regional Price Preference Policies	
15.4	Local Government Election 2017	
15.5	Integrated Planning and Reporting Requirements	
16.	Motions of which Previous Notice has been given	
17.	Questions by Members of which Due Notice has been given	
18.	Urgent Business Approved by the Person Presiding or by Decision	
18.1	Merredin Economic Diversification Proposal	
19.	Matters Behind Closed Doors	
19.1	<u>Merredin Regional Community and Leisure Centre – Gymnasium Development</u> <u>Proposal</u>	
20.	Closure	

Shire of Merredin Ordinary Council Meeting Tuesday 20 December 2016

1. Official Opening

The President welcomed all those in attendance and declared the meeting open at 3.05pm.

2. Record of Attendance / Apologies and Leave of Absence

Councillors:

Staff:

Cr KA Hooper	President	
Cr RM Crees	Deputy President	
Cr BJ Anderson		
Cr LN Boehme		
Cr MA Crisafio		
Cr JP Flockart		
Cr MD Willis		
	65.0	

G Powell	CEO
R McCall	Deputy CEO
P Zenni	EMDS (until 3.44pm)
V Green	EA to CEO
Members of the Public:	A McCrae; K Hayes (until 3.10pm)
Apologies:	Cr ML Young
Approved Leave of Absence:	Cr CA Blakers (CMRef 81861)

3. Public Question Time

At Council's November 2016 meeting, Mr Peter Gerrand asked the following questions:

1. "I am trying to establish whether Belgravia Leisure have an illegal competitive advantage over Merredin Squash and Fitness Centre through receiving preferential treatment and sponsorship from the Shire in the form of a reduced rental or rates provision for the Rec Centre or whether the Shire is underwriting any losses incurred by Belgravia Leisure.

- 2. Is the Shire underwriting any losses that Belgravia may incur as a result of this management agreement.
- 3. Is Shire charging Belgravia any rent for the centre.
- 4. Is Shire aware of the Principles of Competitive Neutrality and Competitive Advantage as defined in The Local Government Act (1995).
- 5. Is Shire aware, that under the Local Government Act (1995) Council's operations and actions must be open to public scrutiny at all appropriate times.
- 6. Is Shire aware that it may be a misallocation of Shire funds to subsidise by artificially conferring a net competitive advantage to one business over another.
- 7. Is Shire aware that Merredin Fitness has operated in Merredin for over 20 years employing many local people in various roles and providing an excellent facility to the Merredin Community."

Mr Gerrand was advised that as the above questions were also the subject of a Freedom of Information application, his questions would be taken on notice with the response to be provided within the requirements of the *Freedom of Information Act 1992,* and a copy of the response to be included in a future agenda.

Subsequent to the Council Meeting, the CEO sought legal advice on the matter. The legal advice itself will remain a confidential document but concluded ... "the Shire would not be precluded from providing a 24/7 gym ...by National Competition Policy (which) does not in itself impose legislative obligations or sanctions. Local governments are no longer required to report on their compliance with the Policy Statement to the Department (of Local Government and Communities) as they once were. In any case, the actions of the Shire in providing a 24/7 gym and subsidising the Leisure Centre are not necessarily incompatible with the principles of competitive neutrality outlined in the Policy Statement. Those principles would only have applied if the Leisure Centre was a "significant business activity" (which it is not) and in any case allow for the subsidy of business activities where required in the public interest."

Any remaining questions raised by Mr Gerrand have been dealt with through the Freedom of Information application.

Mrs Karen Hayes and Mrs Audine McCrae addressed Council regarding their concerns of the possible impact that a gym at the MRCLC would have on Merredin Squash and Fitness.

The President explained that Belgravia Leisure was contracted to manage the MRCLC with the hope that the centre could increase services to the community and reduce the cost in operating the MRCLC to the ratepayer. The President thanked Mrs Hayes and Mrs McCrae for taking the time to address Council in relation to their concerns and advised the matter would be considered at a later point of the meeting (Refer <u>Item 19.1</u>).

Mrs Hayes and Mrs McCrae left the meeting at 3.10pm and did not return.

4. Disclosure of Interest

Councillor Flockart declared a Financial Interest and Impartiality Interest in Items 12.3 and 19.1.

Councillor Crisafio declared a Financial Interest in Item 12.3.

5. Applications for Leave of Absence

Councillor Willis requested Leave of Absence for the January 2017 Council meeting.

	Voting Requirements	
Si	mple Majority	Absolute Majority
Councillor's Recommendation / Resolution		
Moved	Cr Crisafio	Seconded: Cr Crees

81878 That Councillor Willis be granted Leave of Absence for the January 2017 Council meeting.

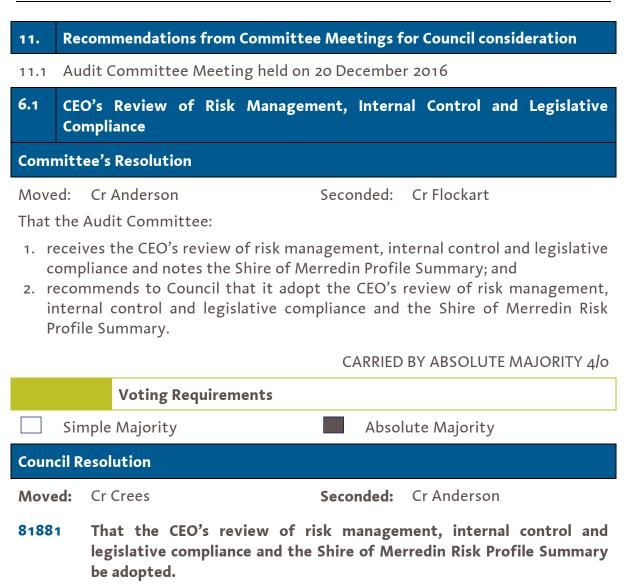
CARRIED 7/0

6.	Petitions and Presentations	
	Nil	
7.	Confirmation of Minutes of the Previous Meeting	
7.1	Ordinary Council Meeting held on 15 November 2016 Attachment 7.1A	
	Voting Requirements	
	Simple Majority Absolute Majority	
Officer's Recommendation / Resolution		
Move	d: Cr Willis Seconded: Cr Boehme	
81879	That the Minutes of the Ordinary Council Meeting held on 15 November 2016 be confirmed as a true and accurate record of proceedings.	

8.	Announcements by the Person Presiding without discussion		
	Nil		
9.	Matters for which the Meeting may be closed to the public		
19.1	Merredin Regional Community and Leisure Centre – Gymnasium Development Proposal		
	Refer to <u>Page 56</u> for the resolution of this Item.		
10.	Receipt of Minutes of Committee Meetings		
10.1	GECZ Executive Meeting held on 10 November 2016 Attachment 10.1A		
10.2	WEROC Council Meeting held on 30 November 2016 Attachment 10.2A		
10.3	GECZ Meeting held on 1 December 2016 Attachment 10.3A		
10.4	Audit Committee Meeting held on 20 December 2016 Attachment 10.4A (tabled at the meeting)		
	Voting Requirements		
	Simple Majority Absolute Majority		
Officer's Recommendation / Resolution			
Moved	I: Cr Crees Seconded: Cr Flockart		
81880	That the Minutes of the Great Eastern Country Zone Executive Meeting		

held on 10 November 2016, the Wheatbelt East Regional Organisation of Councils Meeting held on 30 November 2016, the Great Eastern Country Zone Meeting held on 1 December 2016 and the Audit Committee Meeting held on 20 December 2016 be received.

CARRIED 7/0



CARRIED BY ABSOLUTE MAJORITY 7/0

6.2	Annual Report 2015/16		
Comm	Committee's Resolution		
Moved	d: Cr Anderson	Seconded:	Cr Flockart

That the Audit Committee:

- 1. adopt the 2015/16 Annual Report, and receive the Auditor's Report and Management Report from Butler Settineri (Audit) Pty Ltd for the 2015/16 financial year;
- 2. recommend the adoption of the 2015/16 Annual Report, and receipt of the Auditor's Report and Management Report from Butler Settineri (Audit) Pty Ltd for the 2015/16 financial year to Council; and
- 3. recommend to Council that it hold its Annual General Meeting of Electors on Tuesday 7 February 2017 commencing at 6.00pm in the Council Chambers.

Moved: Cr Crees

Seconded: Cr Boehme

81882 That:

- 1. the 2015/16 Annual Report be adopted, and the Auditor's Report and Management Report from Butler Settineri (Audit) Pty Ltd for the 2015/16 financial year be received; and
- 2. Council hold its Annual General Meeting of Electors on Tuesday 7 February 2017 commencing at 6.00pm in the Council Chambers.

CARRIED BY ABSOLUTE MAJORITY 7/0

12. Officer's Reports - Development Services

12.1 Endorsement of Water Corporation Recycled Water Supply Agreement

Development Services		
Responsible Officer:	Peter Zenni, EMDS	
Author:	Rebecca Bowler, EHO	
Legislation:	Nil	
File Reference:	WS/1/1	
Disclosure of Interest:	Nil	
Attachments:	Attachment 12.1A - Draft Water Corporation & Shire of Merredin Draft Recycled Water Supply Agreement.	
Maps / Diagrams:	Nil	

	Purpose of Report	
Execut	ive Decision	Legislative Requirement
	Background	

The MoU for Treated Wastewater between Water Corporation and Shire of Merredin, first signed in April 2006, expired on 1 April 2016. For the past 11 months staff have been negotiating with the Water Corporation on a new Recycled Water Supply Agreement. The Agreement is set to be signed for a further 10 years which will ensure the continued, regular supply of recycled water to the Shire's irrigation dam number 1. The Shire of Merredin receives the UV treated water at no cost to the Shire, a mutually beneficial relationship, as the Water Corporation required the dam for the disposal of treated effluent.

Comment

There have been a number of clauses and conditions of the new agreement on which staff sought amendment. The Water Corporation has been resistant to making changes to the standard agreement. There were only two changes made and they were to clause 12 and 13 of the Agreement relating to Indemnity and Monetary Limits.

Nil

Statutory	Implications

Ongoing requirement for Shire compliance with the Agreement, Department of Health and Department of Environment Regulation reporting requirements.

Strategic Implications			
> Strategic (Strategic Community Plan		
Vision Element:	Naturally Resourceful		
Strategic Goal:	Merredin is renowned for its innovation in agriculture, water and energy – it enhances the quality of the natural environment		
Key Priority:	Natural Environment		
> Corporate	Corporate Business Plan		
Strategy:	SP.E1.2 – Work with relevant agencies to actively encourage the adoption of efficient energy and water usage		
Action #:	1		
Action:	Progressively upgrade Merredin's independent water scheme		
Directorate:	Engineering Services		
Timeline:	Ongoing		
Sustainability Implications			
Strategic Resource Plan			

Nil

Workforce Plan		
Directorate:	Nil	
Activity:	Nil	
Current Staff:	Nil	
Focus Area:	Nil	
Strategy Code	: Nil	
Strategy:	Nil	
Implications:	Nil	
	Risk Implications	

Nil

Financial Implications

Council Minutes		
Tuesday 20 December 2016	PAGE 13	
Voting Requirements		
Simple Majority	Absolute Majority	
Officer's Recommendation / Resolution		
Moved: Cr Crisafio	Seconded: Cr Anderson	

81883 That the draft Recycled Water Supply Agreement between the Water Corporation and Shire of Merredin be adopted and the CEO be requested to finalise the Agreement and it be signed under Seal.

CARRIED BY ABSOLUTE MAJORITY 7/0

12.2 Policy Manual Review – Policy 8.22 Outbuildings in Residential Areas

Developm	nent Services
Responsible Officer:	Peter Zenni, EMDS
Author:	As above
Legislation:	Building Act 2011
File Reference:	Policy Manual
Disclosure of Interest:	Nil
Attachments:	Attachment 12.2A – Amended Policy 8.22
Maps / Diagrams: Nil	

Purpose of Report	
Executive Decision	Legislative Requirement
Background	

Staff are currently undertaking a review of the Shire of Merredin Policy Manual. Policy 8.22 - Outbuildings in Residential Areas is one of the policies subject to the review process.

Comment

Policy 8.22 - Outbuildings in Residential Areas needs to be updated to reflect existing legislative requirements.

Details of the proposed amendments to the Policy are included in the Attachment.

Policy Implications

The revised Policy will give clear guidance to staff with respect to development approval of outbuildings in residential areas within the Shire of Merredin.

Statutory Implications

Compliance with the *Building Act 2011* and the National Construction Codes (BCA).

Strategic Implications			
Strategic 0	Strategic Community Plan		
Vision Element: Strategic Goal: Key Priority:			
> Corporate	Business Plan		
Strategy:	SP.D4.1 – Implement accountable and good governance		
Action #:	2		
Action:	Ensure policies, procedures and practices are effective, transparent and aligned with program delivery		
Directorate:	Corporate Services		
Timeline:	Ongoing		
Sustainability Implications			
Strategic Resource Plan			

Nil

Workforc	e Plan
Directorate:	Nil
Activity:	Nil
Current Staff:	Nil
ocus Area:	Nil
Strategy Code:	Nil
Strategy:	Nil
mplications:	Nil
Activity: Current Staff: Focus Area: Strategy Code: Strategy:	

Risk Implications

Nil

	Financial Implication	S
Nil		
	Voting Requirement	S
Sir	mple Majority	Absolute Majority
Officer's	Recommendation / Resolu	ition
Moved:	Cr Anderson	Seconded: Cr Crees
81884	That Policy 8.22 – Outbuildings in Residential Areas, as presented in Attachment 12.2A, be adopted.	

CARRIED 7/0

12.3 Lot 503 Gabo Avenue, Merredin – Application for Planning Approval Transportable Ablution Facility

Councillor Crisafio declared a Financial Interest in this Item and left the meeting at 3.29pm. Councillor Flockart declared a Financial Interest and an Impartiality Interest in this Item and left the meeting at 3.29pm.

In previous items relating to CBH both Councillors Hooper and Crees had declared Financial Interests as both are holders of a \$2 share which could be of more than face value should CBH undertake a restructure and public listing. However as CBH will remain a non-distributing co-operative, and the share is non-tradable and of no value, it is apparent that no financial interest exists.

Development Services		
Responsible Officer:	Peter Zenni, EMDS	
Author:	As above	
Legislation:	Shire of Merredin Town Planning Scheme No 6.	
File Reference:	A9247	
Disclosure of Interest:	Nil	
Attachments:	<u>Attachment</u> 12.3A - Application and associated plans and specifications	
Maps / Diagrams:	Nil	

	Purpose of Report	
Executive Decision		Legislative Requirement
	Background	

An application has been received on behalf of CBH for the placement of a transportable ablution facility at Lot 503 Gabo Avenue, Merredin.

Comment

On Monday 21 November 2016 the EMDS was contacted by CBH's representative who advised that following the recent construction of open grain storage facilities at Lot 503 Gabo Avenue, Merredin there was a need for the provision of an onsite toilet facility for personnel working on the site as currently the nearest toilet facilities are located approximately one kilometre away. A visit to the site in question revealed that a skid mounted transportable ablution facility had already been placed on site without Council approval. The ablution facility had not been plumbed in at the time of the site visit. The building has since been removed from the site to an unknown place.

Lot 503 Gabo Avenue, Merredin is zoned "General Industry" in accordance with the Shire of Merredin Town Planning Scheme No. 6.

Council has a local planning policy in place which controls movable buildings and which requires that an application for planning consent be lodged with Council.

The ablution facility is an ATCO transportable which is skid mounted. Whilst skid mounted structures under Council policy on movable buildings are not permitted in residential areas, they can be permitted by Council in other (non-residential) zoned areas.

In this case the lot is zoned General Industry, the size of the lot in question and the fact that all of the surrounding lots are also zoned General Industry limits its impact on the visual amenity of the surrounding area.

The EMDS prepared this agenda item for Council recommending retrospective approval be granted whilst awaiting the submission of a formal application for development approval. This application together with associated drawings and structural engineer details was recently submitted. The EMDS contacted CBH and advised that the Council application fee incorporated a penalty component as the development had already commenced without approval. CBH then withdrew the application. The application has since been resubmitted but the application fees have not been paid.

The *Building Act 2011* requires a Building Permit to be issued prior to the placement of a transportable building on site. The Shire of Merredin Town Planning Scheme No. 6 requires that planning consent be granted by Council before a building permit can be issued for the placement of a transportable building on site.

In this case the building was initially placed on site without a valid building permit or Council's planning consent. Accordingly the relevant approvals being sought could be considered retrospective in nature and the relevant Council fee structure addresses this through the provision of a higher fee structure. The normal application fee for development of this type (had it been applied for before development commenced) would be \$147. The fee for retrospective approval according to the Council fees and charges schedule is as follows – Application where development (non-extractive industry) has commenced – relative fee plus twice that fee, ie \$441.

CBH queried whether the building could be removed from the site until such time as the matter had been considered by Council and thereby avoid payment of the additional application fees. The EMDS advised that as the building had already been placed on site and staff had become aware of this taking place there was no possibility of avoiding the applicable Shire fee structure. Staff do not have the ability to vary Council's fees and charges. Council has the ability to vary its fees and charges via resolution however it should be noted that the fee structure in itself is designed to act as a deterrent for failing to follow due process with respect to approval requirements. Whilst technically CBH has contravened provisions of the *Building Act 2011* and the Shire of Merredin Town Planning Scheme No. 6 there is no intention on the part of staff to pursue these breaches through the imposition of statutory penalties, however the EMDS feels that application fees should be paid on the basis of the current fees and charges schedule taking in to account the nature of the development application being placed before Council for its consideration.

Council's determination on the fee that is to be applied to this application is sought.

Policy Implications

Compliance with Shire of Merredin local planning policy on movable buildings.

Statutory Implications

Compliance with the Shire of Merredin Town Planning Scheme No.6 and the *Building Act 2011*.

Strategic Implications			
> Strategic (Strategic Community Plan		
Vision Element: Strategic Goal: Key Priority:	Developing The population and economic base is expanding sustainably Economic Development		
Corporate	Corporate Business Plan		
Strategy:	SP.D1.3 – Promote new commercial and industrial development through appropriate zoning of land, provision of suitable infrastructure and efficient and effective business approval processes.		
Action #:	1		
Action:	Regular review of Merredin Town Planning Scheme No.6		
Directorate:	Development Services		
Timeline:	Ongoing		
Su	stainability Implications		
Strategic Resource Plan			

Nil

> Workforc	e Plan
Directorate:	Nil
Activity:	Nil
Current Staff:	Nil
Focus Area:	Nil

Strategy C Strategy:	ode: Nil Nil
Implication	
	Risk Implications
Nil	
	Financial Implications
The relevar	it planning application fees have not been paid.
	Voting Requirements
Simp	le Majority Absolute Majority
Officer's R	ecommendation / Resolution
Moved:	Cr Anderson Seconded: Cr Willis
81885	1. That planning approval be granted to CBH for the placement of a transportable ablution facility at Lot 503 Gabo Avenue, Merredin as per the approved plans presented in Attachment 12.3A subject to the payment of an application fee of \$147.
81885	 That planning approval be granted to CBH for the placement of a transportable ablution facility at Lot 503 Gabo Avenue, Merredin as per the approved plans presented in Attachment 12.3A subject to the payment of an application fee of \$147. That the applicant be advised of the following:
81885	1. That planning approval be granted to CBH for the placement of a transportable ablution facility at Lot 503 Gabo Avenue, Merredin as per the approved plans presented in Attachment 12.3A subject to the payment of an application fee of \$147.

c. the building must not be used or occupied until the above has been completed to the satisfaction of the Shire of Merredin.

CARRIED 5/0

Councillors Crisafio and Flockart re-entered the meeting at 3.39pm.

12.4 Lot No 19232, 19293, 25347 Hines Hill North Road, Hines Hill – Application for Subdivision

Development Services		
Responsible Officer:	Peter Zenni, EMDS	
Author:	Paul Bashall - Planwest	
Legislation:	<i>Planning and Development Act 2005;</i> Local Planning Scheme No. 6 – Shire of Merredin	
File Reference:	A9739	
Disclosure of Interest: Nil		
Attachments:	<u>Attachment</u> 12.4A - WAPC subdivision application supplementary documentation	
Maps / Diagrams:	Nil	

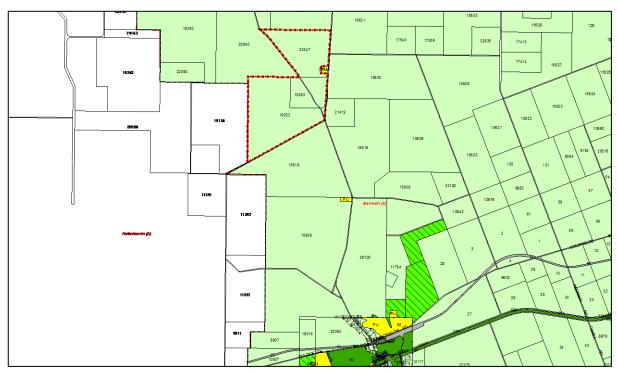
	Purpose of Report	
Execut	ive Decision	Legislative Requirement
	Background	

An application for subdivision, located about 7 kilometres north of the Hines Hill townsite, has been referred to Council by the WA Planning Commission for comments or requirements, prior to issuing a determination. The proposal seeks to create two new lots from 3 existing lots. The applicant has stated that each resultant lot will be sold to separate purchasers.

Figure 1 shows the location of the proposed subdivision in relation to the Hines Hill townsite and the existing zones. The Figure shows that the land is currently zoned Rural in the Local Planning Scheme No. 6 (Scheme).

The 3 existing lots measure 330ha (Lot 19232), 88.6ha (Lot 19293) and 179.4ha (Lot 25347). Presently Lot 19293 is divided by Pustkuchen Road into two portions. The proposed subdivision will 'dissolve' this lot by amalgamating both parts with the larger lots west and east of Pustkuchen Road. One of the resultant two lots will be on the west side, the other on the east side.

FIGURE 1 – LOCATION PLAN



Source: DoP, Planwest

Figure 2 shows an aerial photograph of the area.



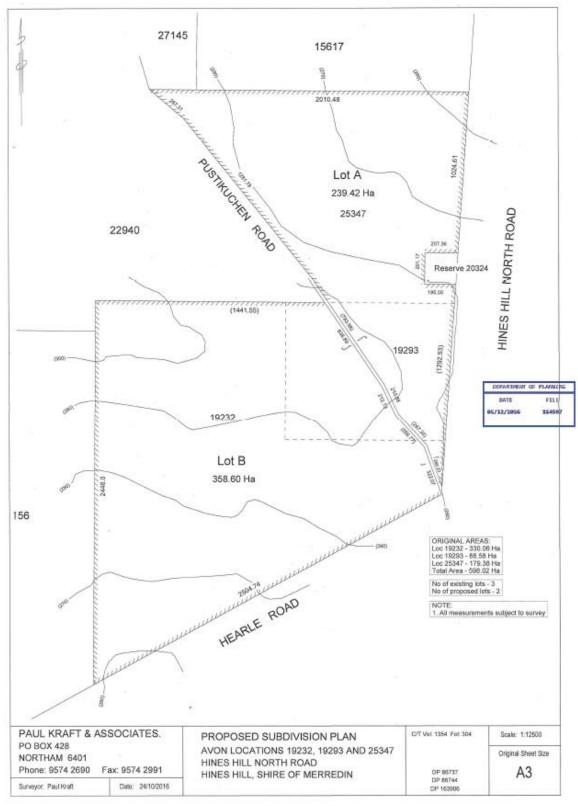


FIGURE 3 – SUBDIVISION APPLICATION SKETCH

Comment

The three existing lots currently could be issued with separate titles allowing a house to be developed on each lot. The proposed subdivision will reduce the number of lots by one and therefore reduce the housing potential in the rural zone.

There are no detrimental implications on Council services. The proposed configuration makes planning sense as Pustkuchen Road will no longer divide any property.

	Policy Implications	
Nil		
	Statutory Implications	
Nil		
	Strategic Implications	
> Strate	gic Community Plan	
Vision Eleme	nt: Developing	
Strategic Goa	al: The population and economic base is expanding sustainably	
Key Priority:	Economic Development	
> Corpor	ate Business Plan	
Strategy:	SP.D1.3 – Promote new commercial and industrial development through appropriate zoning of land, provision of suitable infrastructure and efficient and effective business approval processes.	
Action #:	1	
Action:	Regular review of Merredin Town Planning Scheme No.6	
Directorate:	Development Services	
Timeline:	Ongoing	
	Sustainability Implications	
Strategic Resource Plan		

Nil

> Workforce Plan		
Directorate:	Nil	
Activity:	Nil	
Current Staff:	Nil	
Focus Area:	Nil	
Strategy Code:	Nil	
Strategy:	Nil	
Implications:	Nil	

	Risk Implications
Nil	
	Financial Implications
Nil	
	Voting Requirements
Sin	nple Majority 🔲 Absolute Majority
Officer's	Recommendation / Resolution
Moved:	Cr Willis Seconded: Cr Anderson
81886	That the WA Planning Commission be advised that the Shire of

Merredin has no requirements for the proposed subdivision of Lot No 19232, 19293, 25347 Hines Hill North Road, Hines Hill, however it is recommended that a standard condition be imposed to ensure that the new lots are shown on a survey document to ensure that no component of the new lots straddle Pustkuchen Road.

Councillor Crisafio left the meeting at 3.42pm.

CARRIED 6/o

12.5 *Public Health Act 2016* - Council Delegation to the Chief Executive Officer

Development Services		
Responsible Officer:	Peter Zenni, EMDS	
Author:	As above	
Legislation:	Public Health Act 2016	
File Reference:	PH/9/1	
Disclosure of Interest:	Nil	
Attachments:	Attachment 12.5A - Correspondence	
Maps / Diagrams:	Nil	

	Purpose of Report	
Execut	ve Decision	Legislative Requirement
	Background	

Correspondence has been received from the Department of Health advising of the staged implementation of the Public Health Act 2016. The gazettal of the Public Health Act 2016 represents a significant update and change to the implementation of environmental health legislation, replacing the Health Act 1911. As there is a significant amount of work required to transition to the new regulatory framework, the Department of Health (WA) has advised that implementation is to occur in a staged manner over the next 3 to 5 years.

The old *Health Act 1911* (which will be known as the *Health* (*Miscellaneous Provisions*) *Act 1911*), and all regulations made under it, will continue to be the main enforcement tool used by Environmental Health Officers (EHO) until the provisions of the new Act are proclaimed over the coming years.

There are 5 stages of implementation, of which Stages 1 and 2 are already in effect and have no practical implications for local government. Stage 3 involves key elements of the administrative framework provided by Part 2 of the *Public Health Act 2016* coming into operation to replace the equivalent administrative framework provided by Part II of the *Health Act 1911*. This includes gazettal of EHOs to enforce the provisions of the Act within their local government authority and annual reporting requirements. Stage 3 is expected to occur on 24 January 2017, with works needed to be undertaken to effect this transition within the Shire of Merredin.

Stage 4 will adopt changes to the *Public Health Act 2016* relating to notifiable infectious diseases and related conditions, prescribed conditions of health, serious public health incident powers and public health emergencies. The date for commencement is yet to be determined. No action by local government is expected during this implementation stage.

Stage 5 will be the most significant stage of implementation for enforcement agencies as it represents the point at which they move from the framework provided by the *Health (Miscellaneous Provisions) Act 1911* to the *Public Health Act 2016.* The development of new regulations under the *Public Health Act 2016* relating to environmental health matters will commence, and feature provisions for:

- 1. the built environment;
- 2. water;
- 3. body art and personal appearances; and
- 4. pests and vectors.

Equivalent provisions in the *Health (Miscellaneous Provisions)* Act 1911 and regulations and by-laws made under that Act will be repealed.

The following provisions will also commence with the enforcement provisions:

- 1. Public Health Planning;
- 2. Public Health Assessments; and
- 3. Registration and licensing.

Stage 5 will require substantial works by local government to implement. The Department of Health has advised that it will be working closely with local government authorities in the lead up to this stage, including consultation on the development of the required regulations.

All currently employed EHOs will automatically be authorised officers and will continue to enforce both the new and the old public health legislation as the transition continues. However, implementation of Stage 3 requires that they must be provided a certificate of authority, to be produced on request. The Shire's authorised delegate is required to sign the certificate.

Using Section 21(1)(b)(i) Part 2 of the new *Public Health Act 2016*, Council may delegate the powers and duties conferred on it to the Chief Executive Officer or an authorised officer of the local government. At this time, the effect of the delegation being sought is minor (sign the certificate), however as further provisions are gazetted to expand the powers of the *Public Health Act 2016*, this delegation will provide for the smooth implementation of these provisions as they come in to effect.

Precedent for this is already in place with the current delegation to the CEO made under Section 26 of the *Health Act 1911* which enables the CEO to act on behalf of Council in respect to the Act and associated Regulations. This includes initiating legal action on behalf of the Shire for breaches of the *Health Act 1911*. The current delegation will need to remain in place during the transition to the new *Public Health Act 2016*.

Comment

The designation of authorised officers and the appointment of EHOs is now the responsibility of local government (enforcement agency). The Department of Health no longer has a role in the designation or appointment of EHOs/Authorised Officers.

Once Stage 3 comes into effect on 24 January 2017, all designations will need to be made under the *Public Health Act 2016*, and no longer under the *Health Act 1911* (to be renamed the *Health (Miscellaneous Provisions) Act 1911*).

Section 17 of the new *Public Health Act 2016* provides Council the ability to appoint EHOs/Authorised Officers without the need to apply for approval from the Health Department of WA. As such Council will need to provide delegation to the CEO enabling him to undertake this new function.

Section 24 of the new *Public Health Act 2016* provides Council the ability to designate a person or class of persons as Authorised Officers and to issue authority cards to those officers. This function was previously carried out by the Health Department of WA. Council will now need to provide delegation to the CEO enabling him to undertake this new function.

Policy Implications

Nil

Nil			
	Statutory Implications		
Compliance w	Compliance with the <i>Public Health Act 2016</i> .		
	Strategic Implications		
Strateg	gic Community Plan		
Vision Elemer Strategic Goa Key Priority:	nt: Developing al: The population and economic base is expanding sustainably Governance		
> Corpor	ate Business Plan		
Strategy: Action #: Action:	SP.D4.1 – Implement accountable and good governance 2 Ensure policies, procedures and practices are effective transparent and aligned with program delivery		
Directorate: Timeline:	Corporate Services Ongoing		
	Sustainability Implications		
Strategic Resource Plan			
Nil			

> Wo	orkforce	Plan			
Directora	ate:	Nil			
Activity:		Nil			
Current S	Staff:	Nil			
Focus Are	ea:	Nil			
Strategy	Code:	Nil			
Strategy		Nil			
Implicati	ons:	Nil			
	Ris	k Implications			
Nil					
	Fin	ancial Implications			
Nil					
	Vo	ting Requirements			
Sin	mple Ma	jority		Absol	ute Majority
Officer's	Recomm	nendation / Resolution			
Moved:	Cr Cree	es	Seco	nded:	Cr Flockart
81887	Counci	l resolves to delegate	e all the	e powe	of the <i>Public Health Act 2016</i> ers and duties conferred or <i>Public Health Act 2016</i> to the

Councillor Crisafio re-entered the meeting at 3.44pm.

Chief Executive Officer.

CARRIED BY ABSOLUTE MAJORITY7/o

P Zenni, EMDS, left the meeting at 3.44pm and did not return.

13. Officer's Reports - Engineering Services

13.1 Policy Manual Review – Policy 2.20 Drugs and Alcohol

Engineering Services		
Responsible Officer:	Mike Hudson, EMES	
Author:	As above	
Legislation:	Local Government Act 1995; Occupation Safety and Health Act 1984	
File Reference:	Policy Manual	
Disclosure of Interest:	Nil	
Attachments:	Attachment 13.1A - Proposed Policy	
Maps / Diagrams:	Nil	

	Purpose of Report	
Execut	ive Decision	Legislative Requirement
	Background	

At its November 2014 meeting Council adopted Policy 2.20 Drugs & Alcohol (CMRef 81470). The policy now requires amendment to include fatigue management and further explanation describing the disciplinary applications of the policy.

Comment

The amendment addresses fatigue management in the workplace and details the disciplinary actions for contravention of the policy.

Policy Implications

Policy 2.20 Drugs & Alcohol will be updated as Policy 2.20 Fitness for Work

Statutory Implications

Local Government Act 1995; Occupational Safety and Health Act 1984

Strategic Implications			
Strategic C	Strategic Community Plan		
Vision Element:	Developing		
Strategic Goal:	The population and economic base is expanding sustainably		
Key Priority:	Governance		
Corporate I	Business Plan		
Strategy:	SP.D4.1 Implement accountable and good governance		
Action #:	2		
Action:	Ensure policies and procedures are effective, transparent and aligned with program delivery		
Directorate:	Corporate Services		
Timeline:	Ongoing		
Sustainability Implications			
Strategic Resource Plan			

Nil

> Workforce Plan		
Directorate:	CEO	
Activity:	Governance	
Current Staff:	All	
Focus Area:	Attraction and retention	
Strategy Code:	AR9	
Strategy:	Continuation, enhancement and implementation of the staff	
	health and wellbeing program	
Implications:	Nil	
Bisk Implications		

Risk Implications

Nil

Financial Implications

Nil

Voting Requirements

Simple Majority

Absolute Majority

Officer's Recommendation / Resolution

Moved:

Cr Willis

Seconded:

Cr Boehme

81888

That Policy 2.20 Fitness for Work, as presented in Attachment 13.1A, be adopted.

CARRIED 7/0

14. Officer's Reports – Corporate and Community Services

14.1 List of Accounts Paid

Corpora	te Services
Responsible Officer:	Charlie Brown, EMCS
Author:	As above
Legislation:	Local Government Act 1995; Local Government (Financial Management) Regulations 1996
File Reference:	Nil
Disclosure of Interest:	Nil
Attachments:	Attachment 14.1A - List of Accounts Paid
Maps / Diagrams:	Nil

	Purpose of Report
Execut	ive Decision Legislative Requirement
	Background

The attached List of Accounts Paid during the month of September 2016 under Delegated Authority is provided for Council's information.

Comment

Nil

Policy Implications

As outlined in the Local Government Act 1995 and Local Government (Financial Management) Regulations 1996.

Statutory Implications

As outlined in the Local Government Act 1995 and Local Government (Financial Management) Regulations 1996.

Str	ategic Implications		
Strategic C	Strategic Community Plan		
Vision Element: Strategic Goal: Key Priority:	Developing The population and economic base is expanding sustainably Governance		
> Corporate	Business Plan		
Strategy:	SP.D4.3 – Practice prudent management of financial resources		
Action #:	1		
Action:	Deliver long term financial planning for asset replacement and new capital projects		
Action #:	2		
Action:	Continue to provide prudent financial controls and compliance systems		
Directorate:	Corporate Services		
Sustainability Implications			
Strategic Resource Plan			

Nil

Workforce Plan		
Directorate:	Nil	
Activity:	Nil	
Current Staff:	Nil Nil	
Focus Area:	Nil	
Strategy Code	e: Nil	
Strategy:	Nil	
Implications:	Nil	
	Risk Implications	

Council would be contravening the *Local Government Act 1995* and *Local Government (Financial Management) Regulations 1996* if this item was not presented to Council.

Financial Implications

All liabilities settled have been in accordance with the Annual Budget provisions

Council Mi	nutes	
Tuesday 20	Tuesday 20 December 2016	
	Voting Requirements	
Sir	nple Majority	Absolute Majority
Officer's	Recommendation / Resoluti	on
Moved:	Cr Willis	Seconded: Cr Boehme

81889 That the schedule of accounts paid as listed, covering cheques, EFT's, bank charges, directly debited payments and wages, as numbered and totalling \$580,646.93 from Council's Municipal Fund Bank Account and \$7,649.31 from Council's Trust Account be received.

G Powell, CEO, left the meeting at 3.52pm and re-entered the meeting at 3.53pm.

CARRIED 7/0

14.2 Statement of Financial Activity

Corporate Services	
Responsible Officer:	Charlie Brown, EMCS
Author:	As above
Legislation:	Local Government Act 1995; Local Government (Financial Management)Regulations 1996
File Reference:	Nil
Disclosure of Interest:	Nil
Attachments:	Attachment 14.2A - Statement of Financial Activity, Detailed Schedules & Investment Report
Maps / Diagrams:	Nil

	Purpose of Report	
Execut	tive Decision	Legislative Requirement
	Background	

The Statement of Financial Activity is attached for Council's information.

Comment

Operating Income and Expenditure is consistent with Council's YTD Budget, with Expenditure being 9% lower than expected for this period.

Operating Expenditure

All programs are under expended with only Recreation & Culture, and Other Property & Services outside the allowable variance but still under expended.

Operating Income

All programs are within the allowable variance for this period of time.

Capital Expenditure

A detailed look at Capital Expenditure can be found in Note 13.

Investments

A further \$1 million was invested for 60 days at 2.24% from Council's Municipal Fund. Full details of Council's investment portfolio can be found in the attachment.

Policy Implications

As outlined in the Local Government Act 1995 and Local Government (Financial Management) Regulations 1996.

Statutory Implications

As outlined in the Local Government Act 1995 and Local Government (Financial Management) Regulations 1996.

Str	ategic Implications		
Strategic C	Strategic Community Plan		
Vision Element: Strategic Goal: Key Priority:	Developing The population and economics base is expanding sustainably Governance		
Corporate I	Business Plan		
Strategy: Action #: Action:	SP.D4.3 – Practice prudent management of financial resources 1 Deliver long term financial planning for asset replacement and new capital projects		
Action #: Action:	2 Continue to provide prudent financial controls and compliance systems		
Directorate:	Corporate Services stainability Implications		
Strategic Resource Plan			

Compliance with the *Local Government (Administration) Regulations 1996* and to also give Council some direction in regards to its management of finance over an extended period of time.

Workforce Plan	
Directorate:	Nil
Activity:	Nil
Current Staff:	Nil
Focus Area:	Nil
Strategy Code	e: Nil
Strategy:	Nil
Implications:	Nil
	Risk Implications

Council would be contravening the *Local Government Act 1995* and *Local Government (Financial Management) Regulations 1996* if this item was not presented to Council.

Council Minutes	
Tuesday 20 December 2016	PAGE 36
Financial Implications	
As outlined in Attachment 14.2A.	
Voting Requirements	
Simple Majority	Absolute Majority
Officer's Recommendation / Resolution	
Moved: Cr Willis	Seconded: Cr Anderson

81890 That in accordance with Regulation 34 of the *Local Government (Financial Management) Regulations 1996,* the Statement of Financial Activity and the Investment Report for the period ending 30 November 2016 be received.

CARRIED BY ABSOLUTE MAJORITY 7/0

Integrated Planning and Reporting – Quarterly Monitoring Review 14.3 November 2016 MERREDIN **Corporate Services Responsible Officer:** Rebecca McCall, DCEO Author: As above Legislation: Local Government Act 1995 File Reference: CM/13/4 **Disclosure of Interest:** Nil Attachments: Attachment 14.3A - Corporate Business Plan 2015/16-2018/19: Quarterly Review - November 2016 Maps / Diagrams: Nil

Purpose of Report	
Executive Decision	Legislative Requirement
Background	

The IPR planning and monitoring cycle is continuous. The planning cycle requires all local governments to undertake a major Strategic Review in the first four years. This meant the Shire of Merredin's first Strategic Review was undertaken in 2015/16. Council adopted the reviewed IPR Suite of Plans to include the:

- Corporate Business Plan 2015/16-2018/19
- Strategic Community Plan 2015/16-2025/26
- Strategic Resource Plan 2016-2031
- Workforce Plan 2015/16-2018/19

Comment

With the implementation of the suite of plans, monitoring is undertaken through the IPR Process Plan outlining Merredin's Baseline Report to include:

• Vision Elements

• Strategic Goals

• Key Priorities

• Strategies

• Actions

The Corporate Business Plan Quarterly Review – November 2016 is presented to Council for its perusal.

Policy Implications

Nil

Statutory Implications

It is a requirement to produce a plan for the future under Section 5.56(1) of the *Local Government Act 1995*. The IPR Framework was introduced as part of the State Government's Local Government Reform Program.

Strategic Implications			
Strategic	Strategic Community Plan		
Vision Element:DevelopingStrategic Goal:The population and economic base is expanding sustainablyKey Priority:Governance			
> Corporate	Corporate Business Plan		
Strategy: Action #: Action: Directorate: Timeline:	Action #:1Action:Monitor, report and review IPR Suite of PlansDirectorate:Corporate Services		
Sustainability Implications			
Strategic Resource Plan			

The Strategic Resource Plan 2016-2031 outlines the Shire of Merredin's long term financial commitments and strategies to manage Council's assets.

Workforce Plan

Directorate:	Chief Executive Officer
Activity:	All Activity Areas
Current Staff	54
Focus Area:	All Focus Areas
Strategy Cod	e: AR
Strategy:	Attraction and Retention
Implications:	It is anticipated that the workforce will remain the same
	Risk Implications

The adoption, implementation and monitoring of the IPR Suite of Plans provides a mechanism to:

- deliver accountable and measureable outcomes;
- deliver services and manage assets that can sustain the community; and
- manage systems with the rigour of process and integrity of data to accurately reflect asset management costs.

Financial Implications

There are financial implications to Council in relation to this item as the suite of plans recognise outcomes. Identified outcomes from the IPR Suite of Plans are factored into the Council's Strategic Resource Plan 2016-2031.

	Voting Requirement	S	
	Simple Majority	Absolute Majority	
Office	's Recommendation / Resolu	ution	
Moved	: Cr Boehme	Seconded: Cr Flockart	
81891	That the Corporate Business Plan 2015/16-2018/19: Quarterly Review –		

That the Corporate Business Plan 2015/16-2018/19: Quarterly Review – November 2016 be received.

15. Officer's Reports – Administration

15.1 Policy Manual Review – Members of Council

Administration		SHIRE OF MERREDIN INNOVATING THE WHEATBELT
Responsible Officer:	Greg Powell, CEO	
Author:	Author: Vanessa Green, EA to CEO	
Legislation: Local Government Act 1995		
File Reference: Policy Manual		
Disclosure of Interest: Nil		
Attachments: <u>Attachment 15.1A</u> – Policies		
Maps / Diagrams: Nil		

	Purpose of Report	
Executiv	ve Decision	Legislative Requirement
	Background	

Section 1 of the Policy Manual – Members of Council – has been reviewed.

Comment

The review has established that other than Policy 1.1 - Code of Conduct all policies (1.2 through to 1.16 inclusive) are relevant to Council's current practices. It is therefore not recommended to make any changes to those policies at this time.

Policy 1.1 - Code of Conduct is undergoing further review with amendments to be included following the Public Sector Commission's release of the *Guide for Local Government Developing a Code of Conduct* publication and the changes to the Gift/Travel Declarations. It is anticipated Policy 1.1 – Code of Conduct will be presented to Council early in 2017.

Policy Implications

Nil as no amendments to existing policies are recommended at this time.

Statutory Implications

Local Government Act 1995

Strategic Community Plan

Vision Eleme	ent: Developing	
Strategic Goal: The population and economic base is expanding sustainal		
Key Priority:	Civic Leadership, Advocacy and Regional Collaboration	
> Corpor	ate Business Plan	
Strategy:	SP.D4.1 – Implement accountable and good governance	
Action #:	2	
Action:	Ensure policies, procedures and practice are effective, transparent and aligned with program delivery	
Directorate:	Corporate Services	
Timeline:	Ongoing	
Sustainability Implications		
Strategic Resource Plan		

Nil

Plan
Nil

Risk Implications

Nil

	Financial Implications
Nil	

	Voting Requirements		
Sir	mple Majority	Absolute Majority	
Officer's Recommendation/Resolution			
Moved:	Cr Anderson	Seconded: Cr Willis	
81892	That the review of Policies 1.2 through to 1.16 inclusive be noted, with		

no amendments recommended at this time.

PAGE 41

15.2 Delegations Register Review

Admir	nistration SHIRE OF MERREDIN INNOVATING THE WHEATBELT
Responsible Officer:	Greg Powell, CEO
Author:	Vanessa Green, EA to CEO
Legislation:	Local Government Act 1995
File Reference:	Delegations Register
Disclosure of Interest:	Nil
Attachments: <u>Attachment 15.2A</u> – Delegations Register	
Maps / Diagrams: Nil	

	Purpose of Report	
Execut	ive Decision	Legislative Requirement
	Background	

In accordance with Section 5.46 of the *Local Government Act 1995*, the Delegations Register has been reviewed and contains a number of proposed amendments.

Comment

The main amendments relate to Delegation 1.1, which now only refers to the *Local Government Act 1995,* with new delegations introduced for each separate piece of other legislation. These new delegations are included at the end of the Register (Delegations 5.3 to 5.10 inclusive). This amendment has also resulted in the need to delete Delegation 1.6.

Text shown in blue (excluding the Delegation Number and Subject) are proposed additions to the existing delegations. These additions include the authority for the CEO to appoint persons or classes of persons under each separate piece of legislation.

Policy Implications

Statutory Implications

Section 5.42 of the *Local Government Act 1995* states that a number of the local government's powers and duties can be delegated to the CEO. Section 5.43 of the Act details the limitations on those delegations. The review has been conducted within those legislative requirements.

An absolute majority of Council is required to adopt the Delegations Register.

The separate legislation referenced in the individual delegations is also applicable.

	Strategic Implications		
> Strate	Strategic Community Plan		
Vision Eleme Strategic Goa			
Key Priority:			
Corporate Business Plan			
Strategy:	SP.D4.1 – Implement accountable and good governance		
Action #:	2		
Action:	Ensure policies, procedures and practice are effective, transparent and aligned with program delivery		
Directorate:	Corporate Services		
Timeline:	Ongoing		
	Sustainability Implications		
Strategic Resource Plan			

Nil

> Workfo	orce Plan
Directorate:	Nil
Activity:	Nil
Current Staff:	: Nil
Focus Area:	Nil
Strategy Code	e: Nil
Strategy:	Nil
Implications:	Nil
	Risk Implications

By not conducting the review and adopting the Register Council would be in breach of the *Local Government Act 1995*.

Financial Implications

Council Mi	nutes			
Tuesday 20 December 2016 PA				PAGE 44
	Voting Requirements			
Sir	nple Majority	Absol	ute Majority	
Officer's	Recommendation / Resolution			
Moved:	Cr Crees	Seconded:	Cr Anderson	
84800	That the Delegations Pegiste	r as presente	ad in Attachment 15 a	A he

81893 That the Delegations Register, as presented in Attachment 15.2A, be adopted.

CARRIED BY ABSOLUTE MAJORITY 7/0

15.3 Policy Manual Review – Regional Price Preference, Tenders -Procedure and Purchasing Policies

Administration		
Responsible Officer:	Greg Powell, CEO	
Author:	Vanessa Green, EA to CEO	
Legislation:Local Government Act 1995; Local Gover (Functions and General) Regulations 1996		
File Reference: Policy Manual		
Disclosure of Interest:	Nil	
Attachments:	Attachment 15.3A – Revised Policies	
Maps / Diagrams: Nil		

Purpose of Report

Executive Decision Legislative Requirement

Background

The policies relating to the Shire's purchasing processes have been reviewed.

Comment

In conducting the review consideration was given to the nature and intent of the policies.

Policy 3.3 Regional Price Preference Policy aligns with the requirements of the *Local Government (Functions and General) Regulations 1996* and as it's not likely that the regions detailed in the policy require alteration, no amendments to the policy are recommended at this time. Further References have been included to link the policy with other relevant legislation and information.

Policy 3.6 Tenders – Procedure duplicates the process detailed in Regulations 11-24. As Council is bound to comply with the Regulations, the policy is not required. Additionally, the procedure is operational in nature and therefore the responsibility of the Administration, as opposed to Council.

Policy 3.12 Purchasing Policy also (in parts) duplicates the requirements of the Regulations which are operational in nature and therefore it is recommended these be removed. Sections from WALGA's model policy template have been included where they are relevant to the Shire's practices and Further References included to link the policy with other relevant legislation and information.

The Administration has already implemented a central tender management system and this will be further enhanced with documented internal tender and purchasing procedures to ensure compliance with the Regulations.

Policy Implications

The Policy Manual will be updated accordingly.

Statutory Implications

Regulation 11A of the Local Government (Functions and General) Regulations 1996 states that a local government is to adopt and implement a purchasing policy in relation to contracts.

Regulation 24E of the Regulations states that where a local government intends to give a regional price preference it is to adopt a regional price preference policy.

	Strategic Implications		
Strategic Community Plan			
Vision Eleme Strategic Goa Key Priority:	tegic Goal: The population and economic base is expanding sustainably		
Corporate Business Plan			
Strategy: Action #:	SP.D4.1 – Implement accountable and good governance		
Action:	Ensure policies, procedures and practice are effective, transparent and aligned with program delivery		
Directorate:			
Timeline:	Ongoing		
	Sustainability Implications		
Strategic Resource Plan			

Nil

> Workforce	Plan
Directorate:	Nil
Activity:	Nil
Current Staff:	Nil
Focus Area:	Nil
Strategy Code:	Nil
Strategy:	Nil
Implications:	Nil

and

Risk Implications

By not adopting the Regional Price Preference and Purchasing Policies Council would be in breach of the *Local Government (Functions and General) Regulations 1996*.

	Financial Implication	15
Nil		
	Voting Requirement	ts
Sir	nple Majority	Absolute Majority
Officer's	Recommendation / Resol	ution
Moved:	Cr Willis	Seconded: Cr Anderson
81894	That:	
 the review of Policy 3.3 – Regional Price Preference Policy be noted with no amendments recommended at this time; 		
	2. Policy 3.6 – Tenders	- Procedure be deleted from the Policy Manual;

3. revised Policy 3.12 – Purchasing Policy, as presented in Attachment 15.3A, be adopted.

15.4 Local Government Election 2017

Administration		
Responsible Officer:	Greg Powell, CEO	
Author:	Vanessa Green, EA to CEO	
Legislation:	Local Government Act 1995	
File Reference:	ICR20161011	
Disclosure of Interest:	Nil	
Attachments:	Attachment 15.4A – Correspondence	
Maps / Diagrams:	Nil	

	Purpose of Report	
Execut	ive Decision	Legislative Requirement
	Background	

Correspondence has been received from the WA Electoral Commission (WAEC) outlining the process to be taken should Council resolve for the WAEC to conduct the 2017 Local Government Ordinary Election via postal vote.

The next election is scheduled for October 2017. There will be four Councillor positions becoming vacant, being Councillors Blakers, Flockart, Willis and Young.

Comment

For many years the WAEC has conducted the local government elections for the Shire of Merredin as a postal election with a good response from voters being achieved. The advantages of using the WAEC to conduct the election include:

- 1. a postal ballot has a higher elector turnout;
- 2. it is seen to be independent from Council; and
- 3. it relieves Administration staff of the workload associated with the election process.

It is therefore proposed that the WAEC conduct the 2017 Local Government Ordinary Election via postal vote.

Policy Implications

PAGE 49

Statutory Implications

Sections 4.20(4) and 4.61(2) of the *Local Government Act 1995* apply in appointing the WAEC to conduct the election on behalf of the Shire of Merredin.

Strategic Implications			
Strate	gic Community Plan		
Vision Element:DevelopingStrategic Goal:The population and economic base is expanding sustainablyKey Priority:Civic Leadership, Advocacy and Regional Collaboration			
> Corpor	Corporate Business Plan		
Strategy:	SP.D4.1 – Implement accountable and good governance		
Action #:	2		
Action:	Ensure policies, procedures and practice are effective, transparent and aligned with program delivery		
Directorate:	Corporate Services		
Timeline:	Ongoing		
Sustainability Implications			
> Strate	gic Resource Plan		
Nil			

> Workford	e Plan	
Directorate:	Nil	
Activity:	Nil	
Current Staff:	Nil	
Focus Area:	Nil	
Strategy Code:	Nil	
Strategy:	Nil	
Implications:	Nil	
R	isk Implications	

Nil

Financial Implications

The estimated cost for the WAEC to conduct the 2017 election via postal ballot is \$17,500 including GST.

An allocation will need to be made in the 2017/18 Budget for the WAEC's costs, as well as additional advertising expenditure should Council wish to advertise locally in addition to the legislated State-wide advertising included as part of the WAEC quotation.

81895 That:

Cr Crees

Moved:

1. in accordance with Section 4.20(4) of the *Local Government Act* 1995 the Electoral Commissioner be responsible for the conduct of the 2017 ordinary election together with any other elections or polls which may be required; and

Seconded: Cr Boehme

2. in accordance with Section 4.61(2) of the *Local Government Act* 1995 that the method of conducting the 2017 election be as a postal election.

CARRIED BY ABSOLUTE MAJORITY 7/0

15.5 Integrated Reporting and Planning Requirements

Administration	
Responsible Officer:	Greg Powell, CEO
Author:	As above; Peter Naylor, CEO Shire of Cunderdin
Legislation:	Local Government Act 1995; Local Government (Administration)Regulations 1996
File Reference:	CM/13/4
Disclosure of Interest:	Nil
Attachments:	Nil
Maps / Diagrams:	Nil

Purpose of Report	
Executive Decision	Legislative Requirement
Background	

The Shires of Cunderdin and Tammin are considering this matter. Other Shire's have also been asked to in an attempt to achieve a "regional" perspective on strategic planning.

In 2010 the Integrated Planning and Reporting (IPR) Framework and Guidelines were introduced in WA as part of the State Government's Local Government Reform Program. All local governments were required to have their first suite of IPR documents in place by 1 July 2013.

The IPR suite of documents included:

- Strategic Community Plan;
- Corporate Business Plan;
- Strategic Resource Plan;
- Workforce Plan.

In essence the IPR was designed as a process to:

- articulate the community's vision, outcomes and priorities; and
- allocate resources to achieve the vision, striking a considered balance between aspirations and affordability.

The initial preparation of the plans was phased in a gradual basis as the framework and guidelines were developed by the Department of Local Government & Communities.

The unfortunate scenario however existed that almost as soon as the plans were adopted they became null and void due to the demise of the Royalties for Regions Country Local Government Fund, the freeze placed on the indexation of the Local Government Financial Assistance Grants (by the Commonwealth Government) and the freeze placed on the indexation of the State to Local Government Roads Agreement (by the State Government).

Comment

The Wheatbelt Development Commission (WDC), Regional Development Australia Wheatbelt (RDAW), and Department of Sport & Recreation (DSR) prepare a number of Wheatbelt Regional Plans. These documents along with the local government IPR Plans basically identify the same strategic goals for every local government in the Wheatbelt.

For example the Liveable Communities section of the Wheatbelt Regional Investment Blueprint Roadmap for Growth, prepared by the WDC, includes:

- **Goal:** Diverse, safe, healthy and resilient communities where services and infrastructure reflect the needs and aspirations of residents.
- **Priority 1**: Connected settlements support economic growth and offer multiple liveability options.
- **Priority 2**: Service Delivery Reform collaborative strategies ensure health, education, aged and youth / children's services reflect the needs of current and future Wheatbelt residents.
- **Priority 3**: Community Amenity contribute to community well-being and liveability and create economic opportunity.

It seems that to avoid a great deal of duplication and to save time with our resources the WDC, RDAW and / or DSR could be engaged to work in a closer liaison with local governments to carry out an overall strategic plan for the Wheatbelt communities, which includes community consultation, and preparation of an overarching strategic plan with an addendum added for each local government independently.

An additional benefit to this process could be that if the many projects identified within each local government area could be prioritised. It would enable the local governments to work more confidently with their community organisations to apply for grant funding, when their project/s are due, and receive that funding.

Policy Implications

Statutory Implications

Section 5.56 of the *Local Government Act 1995* and Regulations 19C and 19DA of the *Local Government (Administration) Regulations 1996* are applicable.

	Strategic Implications			
> Strate	Strategic Community Plan			
Vision Eleme Strategic Goa Key Priority:	1 0			
Corporate Business Plan				
Strategy:	SP.D3.1			
Action #:	Collaborate with neighbouring Shires (and beyond) for the benefit of the region as a whole			
Action:	1			
Directorate:	Office of the CEO			
Timeline:	Ongoing			
	Sustainability Implications			
Strategic Resource Plan				

Nil

> Workfo	rce Plan	
Directorate:	Nil	
Activity:	Nil	
Current Staff:	Nil	
Focus Area:	Nil	
Strategy Code	: Nil	
Strategy:	Nil	
Implications:	Nil	
	Risk Implications	

Nil

	Financial Implications	
Nil		
	Voting Requirements	
	Simple Majority	Absolute Majority

Officer's Recommendation / Resolution

Moved: Cr Boehme

Seconded: Cr Willis

- 81896 That Council supports an approach to the Wheatbelt Development Commission, Department of Sport and Recreation and Regional Development Australia Wheatbelt with a view to:
 - 1. streamlining the strategic planning processes for the Wheatbelt; and
 - 2. working in collaboration for the preparation of the Integrated Planning and Reporting requirements for the local governments in the Wheatbelt.

PAGE 55

16. Motions of which Previous Notice has been given

Nil

17. Questions by Members of which Due Notice has been given

Nil

- 18. Urgent Business Approved by the Person Presiding or by Decision
- 18.1 Merredin Economic Diversification Proposal

Officer's Recommendation / Resolution

- Moved: Cr Crisafio Seconded: Cr Anderson
- 81897 That Council supports the formation of a Community Reference Group, with the Department of Water as the lead agency, to develop a marketing or pre-feasibility document for potential agrifood investors as outlined in correspondence from the Department of Water dated 16 December 2016.

CARRIED 7/0

19. Matters Behind Closed Doors

19.1 Merredin Regional Community and Leisure Centre – Gymnasium Development Proposal

In accordance with Sections 5.23(2) (c) and (e) of the *Local Government Act* 1995 Council went Behind Closed Doors to discuss a matter regarding a contract and information that has a commercial value.

Councillor Flockart declared a Financial Interest and an Impartiality Interest in this Item and left the meeting at 4.30pm and did not return.

Resolution				
Moved:	Cr Crees	Seconded:	Cr Boehme	
81898	That Council move Behind Closed Doors at 4.30pm.			

CARRIED 6/o

R McCall, DCEO, left the meeting at 4.42pm and re-entered the meeting at 4.44pm.

Councillor Boehme left the meeting at 5.09pm and re-entered the meeting at 5.11pm.

Resolution

Moved: Cr Crees

Seconded: Cr Boehme

81899 That Council return from Behind Closed Doors at 5.13pm.

				CARRIED 6/o
		Voting Requirements		
S	imple	Majority	Abso	lute Majority
Resolut	ion			
Moved:	Cr	Crees Se	conded:	Cr Willis
81900	Tha	at:		
	1.	 the legal advice stating Council is not constrained in approving the operation of a 24/7 gym at the Merredin Regional Community and Leisure Centre be noted; 		
	2.	2. Belgravia Leisure be requested to prepare a business case for the operation of a 24/7 gym by 31 May 2017; and		

3. the operators of Merredin Squash and Fitness be advised accordingly.

CARRIED BY ABSOLUTE MAJORITY 6/o

20. Closure

There being no further business the President thanked all those in attendance, wishing everyone a safe and Merry Christmas and a Happy New Year, and declared the meeting closed at 5.14pm.